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Resilient nations.*

LAW AND ORDER TRUST FUND FOR AFGHANISTAN (LOTFA)

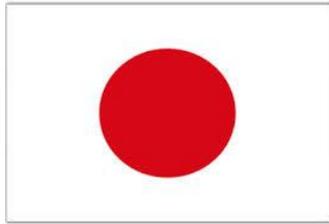
Japan Contribution to “Project for Capacity Development
Support to the Afghan National Police”

2015 QUARTER 1 PROJECT PROGRESS REPORT

DONOR REPORT – JAPAN



DONOR



Government of Japan

PROJECT INFORMATION

Project ID: 00061104

Duration of UNDP-LOTFA Project Phase VI (extension): 01 November 2011-31 December 2014

Strategic Plan Outcome: Countries have strengthened institutions to progressively deliver universal access to basic services.

CPD Outcome: Trust in and access to fair, effective, and accountable rule of law services is increased in accordance with applicable international human rights standards and the government's legal obligations.

ANDS Component: Security

Total UNDP-LOTFA Budget: USD 1,433,693,322

Total Japan contribution to " Project for Capacity Development Support to the Afghan National Police ": USD 5,615,183

Implementing Partner: Ministry of Interior Affairs (MOIA)

Responsible Agency: Ministry of Interior Affairs (MOIA)

Project Manager: Mr. Basil Massey

Responsible Assistant Country Director: Ms. Dawn Del Rio

ACRONYMS

ANP	Afghanistan National Police
DM	Deputy Ministry
BoQ	Bill of Quantity
CPD	Central Prison Department
GIROA	Government of the Islamic Republic of Afghanistan
GOJ	Government of Japan
LOTFA	Law and Order Trust Fund for Afghanistan
M&E	Monitoring and Evaluation
MOIA	Ministry of Interior Affairs
NIM	National Implementation Modality
NPP	National Police Plan
QA	Quality Assurance
QC	Quality Control

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I. EXECUTIVE SUMMARY

The Government of Japan (GOJ), through the “Project for Capacity Development Support to the Afghan National Police”,¹ gives its support to the Law and Order Trust Fund for Afghanistan (LOTFA *Akheri*) in the establishment of an administrative and support facility and systems and capacity development. Overall, and relative to the demands of starting full swing project implementation at the beginning of the reporting period, LOTFA *Akheri* has made some commendable progress in the First Quarter (Q1) of 2015. Japanese funds are allocated essentially in Pillar I (Payroll Strengthening and Transition) and Pillar III (Professionalization of the Afghan National Police and Central Prison Department) as well as in support for the construction work of the DM Support Building.

During Q1 of 2015, very little progress was able to be achieved with regards to construction. This follows the suspension of construction work after an independent Quality Assurance/Quality Control (QA/QC) company’s recommendations.

In the absence of work on the construction, main work was focused on the renovation and rehabilitation of Ministry of Interior Affairs (MOIA) and Afghan National Police (ANP) facilities, fibre optic cabling at MOIA compound as well as on the purchase of materials for repairing the Martyr’s building.

Accordingly, the financial report indicates that there has been no expenditure in Q1.

II. BACKGROUND & OVERVIEW

LOTFA VII ‘Akheri’ marks the beginning of a transition phase during which LOTFA activities would be transitioned to the Government of the Islamic Republic of Afghanistan (GIROA). The central goal is to support the GIROA in achieving a paid, professional ANP and Central Prison Staff (CPD) that delivers essential services to the Afghan people for improved public trust, safety and security and to support ‘improved rule of law enforcement’.

This is to be achieved through the provision of technical and policy support services by UNDP to MOIA and the Ministry of Finance (MOF). LOTFA ‘Akheri’ was designed as the final phase of LOTFA during which time the activities would be handed over to the GIROA. It was originally envisioned to be a 18 month transition period of Pillar I ‘Payroll Strengthening and Transition’ and up to 36 months period for transition of other pillar support in the areas of Institutional Development, ANP/CPD Professionalization, and Improved Police Service Delivery that included a six month inception phase. In December 2014 the six month Inception Phase, from 1 January until 30 June 2015, was approved for implementation.

At the end 2014, of the planned target of 100 percent completion of the construction of the DM Support Building – as per contract between DM and the contractor – 55 percent was completed. Structural issues emerged during the construction in 2014. After contracting an independent QA/QC company to monitor the construction, there were concerns raised on the quality of the construction materials for

¹ Also referred to as the DM Support Building project.

the building. After an exhaustive compressive testing and other techniques, UNDP-LOTFA decided to suspend the construction work until the quality of materials could be assured by independent experts.

This Q1 progress report covers the period from 1 January to 31 March 2015. It highlights progress made by LOTFA *Akheri* towards planned results in the areas contributed by Japan. The report also outlines monitoring and evaluation activities planned for the Second Quarter (Q2) and gives an account of the financial delivery status.

III. RESULTS

The construction unit of LOTFA *Akheri* focused on the renovation and rehabilitation of MOIA and ANP facilities, fibre-optic cabling at MOIA compound as well as on the purchase of materials for repairing the Martyr's building. The following section illustrates the progress that has been made towards realization of the key planned activities in this output.

OUTPUT: *"Improved facilities of the MOIA and ANP to perform their functions and enhanced accessibility of civilians to Police Stations"*

- Martyrs building: The Martyr's building was inspected and the inspection report indicates that the building needed some cleaning and a few renovations/repairs before it could be used. Building has since been cleaned and repairs are in process;
- The master list of the Martyr Police Personal was received from the DM Policy and Strategy office to include the names in the lottery process of the allotment of the apartment of Marty's building. LOTFA is verifying the accuracy of the data before submitting to back to MOIA for further action;
- Construction of toilets/dressing rooms: Technical documents for construction of toilets/dressing rooms in three provinces (Herat, Balkh and Nangarhar) were submitted to procurement; and
- Deputy Minister Support Building: Work has been stopped due to alleged issues with the construction; a review of the overall work has subsequently been started and is expected to take place in Q2.

EXPENSES FOR Q1

During Q1, there was no expenditure for this output from the GOJ contribution. For more details, please look at Annex 1.

Below is a snapshot of where LOTFA is in relation to its annual targets of the construction output after Q1/2015.

Table 1: Progress towards targets for the Construction Output

Indicator (s)	2015 Baseline	2015 Annual Targets ² (6 months)	Q1 Planned	Q1 Actual	Comments
1.1. Percentage of construction works completed within the DM-Support Building Project.	35% total construction works completed.	100% DM-Support building completed as per contract between DM and contractor.	No work due to winter season and some technical issues	No progress	Construction was stopped due to technical and contractual issues.
1.2 No construction and no renovation works initiated by MoIA supported by LOTFA in these areas.	20 separate toilets and 20 dressing rooms completed in Kabul; and 20 separate toilets and 20 dressing rooms initiated in Balkh, Herat and Nangarhar.	Construction and renovation assessment, design, advertisement, invitation to bid and contracting completed.	Complete invitation to bid and contracting of the project	No progress	Defect liability period of 20 separate toilets and 20 dressing rooms which were completed in Kabul phase -1 ends at 24 June 2015 and Phase-2 on 15th September 2015
1.3 Progress in construction of 20 separate toilets and 20 separate dressing rooms for women police in Kabul, Balkh, Herat and Nangarhar	Work on 20 separate toilets and 20 dressing rooms initiated in Kabul; work on 20 separate toilets and 20 dressing rooms not started in Balkh, Herat and Nangarhar	20 separate toilets and 20 dressing rooms completed in Kabul; and 20 separate toilets and 20 dressing rooms initiated in Balkh, Herat and Nangarhar	To complete invitation to bid and contracting of the project	No progress	The contracts are not awarded yet.

² By this it is meant Q1 targets, respectively.

IV. MONITORING AND EVALUATION

During the past year, there have been delays in the DM Support Building project arising from concerns over the structural integrity of the construction work under this Project. A review is to be conducted by UNDP – LOTFA engineers regarding the structural integrity of the construction of the DM Support Building in the Second Quarter of the reporting period. The below provides the details of the planned review and the recommendations on the way forward.

As a result of quality assurance tests and spot-checks conducted by UNDP LOTFA engineers and the independent firm contracted by UNDP to conduct quality assurance and quality control of the construction, the Project and UNDP has expressed serious concerns with regard to the structural integrity of the design and the construction of the building. Therefore, MOIA was requested to suspend the construction work in order to allow UNDP to conduct an independent assessment of the construction work and ensure due diligence of the process prior to further proceeding with the construction. There has been a several month delay in identifying an international consultant or firm as few of them were not available to come to Afghanistan for this assignment. UNDP determined solution is to undertake the assessment internally with the UNDP Country Office engineer who is planned to conduct the review in in the Second Quarter of 2015.

The review to be performed by the UNDP engineer aims to discover whether the construction work of the DM Support Building is 'sound', as well as to determine actions that must be undertaken as an urgent priority to ensure the over quality of the building.



Deputy Minister Support building funded by Government of Japan

V. ANNEXES

ANNEX 1: FINANCIAL TABLE

Project for Capacity Development Support to the Afghan National Police

Components	Donor Commitment/ Budget	Expenses			Total Expense as of 31 March 2015	Delivery %	Balance as of 31 March 2015
		2013	2014	2015			
	A	B	C	D	E=(B+C)	F=D/A	G=A-E
DM - Support Building construction	5,093,126	697,298	734,890	-	1,432,188	28%	3,660,938
Capacity Development of Departments in line with Core Reform needs	306,089		62,134	-	62,134	20%	243,955
GMS 4%	215,969	27,892	31,881	-	59,773	28%	156,196
Total	5,615,183	725,190	828,904	-	1,554,094	28%	4,061,089

Note: the figures provided in above table are provisional and subject to change.